

## Message Text

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 PPTE-00 SCSE-00 VOE-00 MMO-04

A-01 PER-03 /022 W

----- 129098

R 131115Z MAY 76

FM AMCONSUL STUTTGART

TO SECSTATE WASHDC 2905

INFO AMEMBASSY BONN

UNCLAS SECTION 1 OF 3 STUTTGART 624

DEPARTMENT FOR CE, SCS, VO AND PPT

E. O. 11652: N/A

TAGS: CGEN

SUBJ: "CONSULAR PACKAGE" - FY 1978

REF: STATE 96907

1. SUMMARY AND CONCLUSIONS: UNLESS STUTTGART'S FSO COMPLEMENT IS AUGMENTED BY AN ADDITIONAL OFFICER TO PERFORM CONSULAR AND CERTAIN ADMINISTRATIVE FUNCTIONS (PREFERABLY FSO-6 LEVEL), THE POST WILL BE UNABLE TO MEET THE STATUTORY CONSULAR REQUIREMENTS PLACED UPON IT BY THE CONGRESS AND AT THE SAME TIME FULFILL OUR TRADE PROMOTION GOALS UNDER THE "GERMANY COUNTRY COMMERCIAL PROGRAM", SUPERVISE ADMINISTRATION OF THE POST AND SERVICES FOR REGINAL USIS AND POLADS, AND PERFORM THE OTHER POLITICAL, REPRESENTATIONAL, AND MILITARY AND CULTURAL LIAISON FUNCTIONS ASSIGNED TO US. A FIVE-OFFICER POST WOULD HAVE INSUFFICIENT RESERVES AND FLEXIBILITY.

2. BACKGROUND: IN THEIR MAY 1975 INSPECTION REPORT ON THE CONDUCT OF RELATIONS WITH CENTRAL EUROPE, THE FOREIGN SERVICE INSPECTORS FOUND THE STUTTGART CONSULAR SECTION TO BE CLEARLY UNDERSTAFFED IN RELATION TO THE OTHER CONSULAR SECTIONS IN GERMANY. IN VIEW OF STUTTGART'S LARGE AND GROWING CONSULAR WORK LOAD, THE INSPECTORS RECOMMENDED THAT AN FSO

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POSITION BE TRANSFERRED FROM ANOTHER POST TO STUTTGART, WITH

THE INCUMBENT TO HAVE PARTLY CONSULAR AND PARTLY ADMINISTRATIVE DUTIES. THIS WOULD YIELD A NEW TOTAL OF 2 1/2 FSO YEARS FOR PUERLY CONSULAR DUTIES, WHICH WOULD APPROXIMATE THE POST'S NEED FOR FSO YEARS IN FY 1977 AND FY 1978 (SEE SCHEDULES II, III, IV AND VI). THE NEED FOR THIS RECOMMENDATION TO BE ENFORCED IS MADE MORE URGENT BY THE SCHEDULED IMPLEMENTATION OF A CLOSELY RELATED INSPECTION RECOMMENDATION: THAT STUTTGART'S POLITICAL/ADMINISTRATIVE OFFICER POSITION BY ABOLISHED. WHEN THAT POSITION GOES, IN JULY 1977, THE RESIDUAL ADMINISTRATIVE AND POLITICAL DUTIES OF THAT MORE THAN FULLY EMPLOYED OFFICER WILL HAVE TO BE PICKED UP BY THE PRINCIPAL OFFICER, THE TWO ALREADY OVERBURDENED CONSULAR OFFICERS, AND THE TWO EQUALLY OVERBURDENED COMMERCIAL OFFICERS. (NOTE: STUTTGART IS ALSO A COMMERCIAL EMPHASIS POST FOR WHICH THE INSPECTORS RECOMMENDED A MINIMUM OF THREE COMMERCIAL OFFICERS.) MOREOVER, THERE WOULD THEN BE NO REPEAT NO POSSIBILITY OF PROVIDING FROM POST PERSONNEL THE EXTRA ONE-HALF FSO YEAR NEEDED FOR INCREASING CONSULAR FUNCTIONS.

3. BOTH THE AMOUNT OF GERMAN INVESTMENT IN THE US AND INCREASING US-GERMAN TRADE ACCOUNT FOR A STEADY INCREASE IN GERMAN BUSINESS VISAS AND AMERICAN BUSINESSMEN RESIDENT IN SOUTHWEST GERMANY. NEXT TO THE RUHR, BADEN-WUERTTEMBERG IS NOW AMERICA'S LARGEST SECTIONAL TRADING AND INVESTMENT PARTNER WITHIN GERMANY. FOLLOWING A LULL AFTER THE 1974 OIL CRISIS, CONSULAR WORK LOADS IN STUTTGART HAVE BEEN SHOOTING UP TO RECORD HIGHS THIS YEAR. IN THE NORMALLY QUIET FIRST QUARTER, 10,044 VISAS WERE ISSUED AS COMPARED WITH 8,474 IN 1974 (UP 18.5 PERCENT), 6,531 CITIZENSHIP SERVICES WERE PERFORMED AS COMPARED WITH 5,727 IN THE FIRST QUARTER OF 1974 (UP 14PERCENT). FOR COMPARISON, VISAS ROSE FROM 16,700 IN FY 1968 TO 25,311 IN FY 1971 TO PRESENT LEVEL OF OVER 35,000 WITH SINGLE VISA OFFICER AVAILABLE DURING ENTIRE PERIOD; 2,126 PASSPORTS WERE ISSUED IN 1976 FIRST QUARTER ALONE, COMPARED WITH 4,525 FOR THE WHOLE YEAR IN FY 1970 AND 6,094 FOR FY 1971.

4. THIRTY TO FORTY CIVILIAN PRISONERS ARE NORMALLY SCATTERED IN 14 PRISONS LOCATED THROUGHOUT THE DISTRICT. AN ESTIMATED 600 OFFICER HOURS ANNUALLY FOR REACHING AND VISITING PRISONERS AND 200 HOURS OF FOLLOW-UP OFFICE TIME WOULD BE RE-

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QUIRED TO ENSURE BIMONTHLY VISITS, AS DIRECTED. EVEN THEN THERE WOULD BE BOUND TO BE AN INVIDIOUS COMPARISON DRAWN WITH MILITARY PRISONERS IN THE SAME AREA WHO ARE SERVED BY 16 JUDGE ADVOCATE OFFICERS, PLUS CHAPLAINS AND MILITARY MEDICAL OFFICERS.

5. INCREASING WORK LOADS HAVE BEEN MET THUS FAR BY IMPROVED TRAINING OF MILITARY PASSPORT AGENTS AS ARMY SHIFTED TO REG-

IONAL PERSONNEL CENTERS, BY INCREASED TRAINING OF PERSONNEL FOR BACKUP AND FLEXIBILITY WITHIN CONSULAR SECTION, AND BY WORK SIMPLIFICATION AND BACKLOG PROGRAMS ON LESS IMPORTANT ITEMS. HOWEVER, THE AMERICAN OFFICERS INVOLVED ARE UNDER CONSIDERABLE STRAIN AND, WITH HELP FROM OTHER SECTIONS, HAVE BEEN WORKING DILIGENTLY BUT FREQUENTLY ON THE MARGIN WHERE QUALITY OF INTERVIEWS AND SUPERVISION ARE ENDANGERED. IT SHOULD BE NOTED ALSO THAT DURING THE PAST YEAR CONSULAR OFFICERS HAD NO LENGTHY LEAVES, HAD NO SUCCESSION GAPS, AND HAD THE CAPABILITY TO ASSUME GERMAN LANGUAGE DUTIES IMMEDIATELY UPON ARRIVAL AT POST. THERE WERE NO DETAILS AND OTHER SECTIONS MADE ONLY MINOR DEMANDS UPON THEM. ANY MORE TIME-CONSUMING PROCEDURES SUCH AS THOSE BROUGHT ON DEVELOPING SSA CLAIMS AND BY THE PRIVACY ACT WILL INEVITABLY LEAD TO QUALITY LOSS, EVEN WITH POLICY INVOLVING OVERTIME IN PEAK SEASON. WHEN THE POLITICAL/ADMINISTRATIVE SLOT IS LOST IN 1977, THERE WILL BE NO RESERVES FOR ASSISTANCE TO THE CONSULAR SECTION, WHICH WILL ALSO HAVE TO ABSORB ADDITIONAL POST FUNCTIONS WHICH ARE NOT STRICTLY CONSULAR.

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 PPTE-00 SCSE-00 VOE-00 MMO-04

A-01 PER-03 /022 W

----- 129814

R 131115Z MAY 76

FM AMCONSUL STUTTGART

TO SECSTATE WASHDC 2906

INFO AMEMBASSY BONN

UNCLAS SECTION 2 OF 3 STUTTGART 624

DEPARTMENT FOR CE, SCS, VO AND PPT

BUREAU: EUR

COUNTRY AND POST: GERMANY, STUTTGART

SCHEDULE I - IMMIGRANT VISAS NOT ISSUED AT STUTTGART, THOUGH  
NUMEROUS SERVICES FOR INS AND IV APPLICANTS ARE PERFORMED

SCHEDULE II - NON- IMMIGRANT VISAS

(READ FOLLOWING IN FOUR COLUMNS: "ACTUAL 10/1/74-9/30/75"

"ESTIMATE 10/1/75-9/30/76" "ESTIMATE 10/1/76-9/30/77"

"ESTIMATE 10/1/77-9/30/78"

21. NIV'S ISSUED: 32,406 - 36,230 - 37,677 - 39,174

22. NIV'S REFUSED: 143 - 164 - 176 - 192

23. TOTAL NIV CASES: 32,549 - 36,394 - 37,853 - 39,366

MAN HOURS UTILIZED:

AMERICAN:

24. FULL TIME PERMANENT: 1,616 - 1,616 - 1,616 - 1,616

25. TEMPORARY DETAIL - 100 - 209 - 284 - 360

2- NIL - NIL

27. SUB-TOTAL AMERICAN MAN HOURS: 1,716 - 1,825 - 1,900 - 1,976

LOCAL

28. FULL TIME PERMANENT: 5,573 (1) - 5,676 - 5,676 - 5,676

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29. TEMPORARY DETAIL: NIL - 518 - 518 - 518

30. PIT: NIL - NIL- NIL- NIL

31. SUB-TOTAL LOCAL MAN-HOURS: 5,573 - 6,194 - 6,194 - 6,194

32. TOTAL NIV MAN HOURS: 7,289 - 8,019 - 8,094 - 8,170

37. NIV FEES COLLECTED: \$2,088.22

38. BORDER C. CARDS FY-75: NIL

39. CREW LIST VISAS FY-75: NIL

40. NAMES ON CREW LIST VISAS FY-75: NIL

NOTE (1) A CONSIDERABLE PORTION OF ONE VISA EMPLOYEE'S TIME  
WAS USED FOR SCS DUE TO TRAINING AND PROTRACTED SICK LEAVE

OF TOTAL NIV CASES REQUIRING:

41. INTERVIEWS: 8 PERCENT

42. USE OF INTERPRETER: NIL

43. PARAKEET OR BOULDER: NIL

44. THIRD COUNTRY CHECK: 1 PERCENT

SCHEDULE III - SPECIAL CONSULAR SERVICES

46. AMERICAN CITIZEN DEATHS: 428 (2) - 450 - 460 - 470

47. ESTATE/PROPERTY CLAIMS: 213 - 215 - 220 - 230

48. NOTARIALS: 3,300 - 3,500 - 3,600 - 3,650

49. WELFARE/WHEREABOUTS: 379 - 380 - 390 - 395

50. ARRESTS: 95 (3) - 105 - 110 - 120

51. SEAMEN AND SHIPPING: NIL - NIL - NIL - NIL

52 OTHER AGENCY SERVICES: 14,061 - 14,100 - 14,150 - 14,180

53. TOTAL SCS CASES: 18,476 - 18,750 - 18,930 - 19,045

MAN HOURS UTILIZED:

AMERICAN:

54. FULL TIME PERMANENT: 649 - 768 - 768 - 768  
55. TEMPORARY DETAIL: 30 - 192 - 202 - 212  
56. PIT: NIL - NIL - NIL - NIL  
57. SUB- TOTAL AMERICAN MAN-HOURS: 679 - 960 - 970 - 980

LOCAL:

58. FULL TIME PERMANENT: 8,607 - 8,556 - 8,556 - 8,556  
59. TEMPORARY DETAIL: NIL - 86 - 86 - 86  
60. PIT: NIL - NIL - NIL - NIL  
61. SUB-TOTAL LOCAL MAN- HOURS: 8,607 - 8,642 - 8,642 - 8,642  
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62. TOTAL SCS MAN- HOURS: 9,286 - 9,602 - 9,612 - 9,622  
68. TREASURY CHECKS FY-75: NIL

NOTE (2) FIGURES HAVE BEEN REVISED UPWARD IN ACCORDANCE WITH  
INSTRUCTIONS IN A-1969 OF MARCH 21, 1975.

NOTE (3) THE TOTAL ARREST FIGURE INCLUDES 21 CASES WHICH WERE  
NOT REPORTED TO THE DEPARTMENT BECAUSE THE INDIVIDUAL WAS  
PROMPTLY RELEASED OR BECAUSE IT WAS DETERMINED AFTER INQUIRY  
THAT THE INDIVIDUAL WAS MORE APPROPRIATELY REPORTABLE AS AN  
ARREST CASE OF THE DEPARTMENT OF DEFENSE, ITS EMPLOYEES OR  
PERSONS AFFILIATED WITH DEPARTMENT OF DEFENSE.

EUR

GERMANY, STUTTGART

SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES

(READ FOLLOWING IN FOUR COLUMNS: "ACTUAL 10/1/74-9/30/75"

"ESTIMATE (4) 10/1/75-9/30/76" "ESTIMATE (4) 10/1/76-9/30/77"

"ESTIMATE (4) 10/1/77-9/30/78"

69. PPT APPLICATIONS EXECUTED: 7,058 - 7,500 - 7,800 - 8,100  
70. PPT APPLICATIONS EXAMINED: 31 - 34 - 38 - 40  
71. FEE PPTS ISSUED: 5,507 - 5,730 - 6,100 - 6,500  
72. NO-FEE PPTS ISSUED: 1,341 - 1,400 - 1,410 - 1,420  
73. PPTS AMENDED/EXTENDED: 3,363 - 3,400 - 3,600 - 3,800  
74. NEW REGISTRATION APPL: 62 - 70 - 72 - 74  
75. REPORTS OF BIRTH: 2,050 - 2,100 - 2,100 - 2,100  
76. WITNESS TO MARRIAGE: NIL - NIL - NIL - NIL  
77. WAIVER OF PASSPORTS: 15 - 18 - 20 - 22  
78. SUB-TOTAL PPT CASES: 19,427 - 20,252 - 21,140 - 22,050  
79. IDENTITY CARDS ISSUED: 17 - 20 - 23 - 25  
80. TOTAL PPT CASES: 19,444 - 20,272 - 21,163 - 22,075

MAN- HOURS UTILIZED:

AMERICAN:

81. FULL TIME PERMANENT: 1,301 - 1,361 - 1,361 - 1,361  
82. TEMPORARY DETAIL: 40 - 286 - 360 - 440  
83. PIT: NIL - NIL - NIL - NIL  
84. SUB-TOTAL AMERICAN MAN-HOURS: 1,341 - 1,647 - 1,721 - 1,801

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LOCAL:

85. FULL TIME PERMANENT: 7,216 - 7,495 - 7,495 - 7,495  
86. TEMPORARY DETAIL: NIL - NIL- NIL - NIL  
87. PIT: 736 - 880 - 1,080 - 1,280  
88. SUB-TOTAL LOCAL MAN- HOURS: 7,946 - 8,375 - 8,575 - 8,775  
89. TOTAL PPT MAN- HOURS: 9,287 - 10,022 - 10,296 - 10,576  
95. AMERICANS REGISTERED (3/31/1976): 3,654

AMERICAN CITIZEN RESIDENT:

96. OFFICIALS: UNOFFICIALLY ESTIMATED AT 130,000  
97. NON-OFFICIALS: 13,066

NOTE (4) ESTIMATE REVISED SLIGHTLY UPWARD BECAUSE OF INCREASE  
OF MILITARY AND BUSINESS POPULATION.

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 PPTE-00 SCSE-00 VOE-00 MMO-04

A-01 PER-03 /022 W

----- 130141

R 131115Z MAY 76

FM AMCONSUL STUTTGART

TO SECSTATE WASHDC 2907

INFO AMEMBASSY BONN

UNCLAS SECTION 3 OF 3 STUTTGART 624

DEPARTMENT FOR CE, SCS, VO AND PPT

BUREAU EUR  
COUNTRY AND POST: GERMANY, STUTTGART

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

FY 1975

HOURS GAINED

OVERTIME: AMERICAN 42, LOCAL: NIL

HOURS LOST

DETAILS OUT: AMERICAN: NIL, LOCAL: NIL  
STAFFING GAPS: AMERICAN: NIL, LOCAL: NIL  
PROLONGED LEAVE: AMERICAN: NIL, LOCAL: 840

SCHEDULE VI - POSITIONS

AMERICANS	VISAS	SCS	PPT	GENERAL	TOTAL
105. AUTHORIZED 6/30/75	-	-	-	2	2
106. AUTHORIZED 3/31/76	-	-	-	2	2
107. FILLED 3/31/76	-	-	-	2	2
INCREASE					
108. REQUIRED FY 1977	-	-	-	#1	3
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109. REQUIRED FY 1978 - - - #1 3

# TO PERFORM DUTIES AND CONSULAR SECTION'S SHARE POST FUNCTIONS INCLUDING ADMINISTRATION.

LOCALS:

105. AUTHORIZED 6/30/75	3	5	5	1	14
106. AUTHORIZED 3/31/76	3	5	6	1	15
107. FILLED 3/31/76	3	5	6	1	15

INCREASE

108. REQUIRED FY 1977: NONE  
109. REQUIRED FY 1978: NONE

BUREAU EUR  
COUNTRY AND POST: GERMANY, STUTTGART

SCHEDULE VII - FEDERAL BENEFITS, FRAUD, ETC.:

A. FEDERAL BENEFITS ACTIVITY:

NUMBER OF SSA REIMBURSED:

AMERICAN N/A LOCAL 3

NOTE: BY AGREEMENT ONE HALF OF THE THIRD POSITION IS CHARGE-

ABLE TO BERLIN.  
HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER  
THAN FEDERAL BENEFITS:  
AMERICAN N/A LOCAL 49  
HOURS WORKED BY REGULAR (NON-REIMBURSED) CONSULAR EMPLOYEES  
ON FEDERAL BENEFITS:  
AMERICAN N/A LOCAL N/A  
ESTIMATED INCREASE OVER FIVE YEARS AGO ) GERMAN WIDE FIGURES  
ESTIMATED INCREASE DURING NEXT FIVE YEARS ) SHOULD BE CONSULTED

B. FRAUD INVESTIGATION:  
OUTSIDE INVESTIGATIONS  
(3) DONE BY CONSULAR SECTION  
(B) REGULAR PERSONNEL  
IF DONE BY CONSULAR UNIT - MANHOURS FOR:  
AMERICAN - 18 LOCAL - 205

VISA APPLIATIONS - 10 RATE OF INCREASE/ DECREASE: NONE  
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PPT APPLICATIONS - 98 RATE OF INCREASE/DECREASE: NONE  
DONE FOR INS - NONE RATE OF INCREASE/DECREASE: NONE

C. MISSION INTEREST CASES - DOES POST HAVE FORMAL REFERRAL  
SYSTEM: NO.

THE CHIEF OF THE CONSULAR SECTION REFERS MISSION INQUIRIES  
TO CONSULAR EMPLOYEE FOR ACTION AND REVIEW OR SIGNS THEM  
OUT, EITHER DIRECTLY TO THE INTERESTED PARTY OR TO THE  
APPROPRIATE GOVERNMENT OFFICE, DEPENDING ON CINCUMSTANCES.

D. NUMBER OF AMERICAN CITIZENS IN JAIL  
AS OF 3/31/76 - 28

NOTE: THE LOWEST IN THE WHOLE YEAR (RANGE 28-42).

RATE HAS NOW INCREASED TO AVERAGE, WHICH IS ABOUT 35 WITH  
TURNOVER ABOUT SEVEN PER MONTH HELD MORE THAN THREE DAYS.

(A) IS EMBASSY NOTIFIED IMMEDIATELY WHEN US CITIZENS ARRESTED:  
IF NO, EXPLAIN:  
CONSULATE GENERAL IS NORMALLY PROMPTLY INFORMED IF THE PRIS-  
ONER REQUESTS. IN OTHER CASES THERE MAY BE SOME DELAY.

(B) DESCRIBE ANY PROTECTION PROBLEMS:  
SEVERE SENTENCES, UNRELIABLE LAWYERS, PHYSICAL ABUSE, POOR  
LIVING CONDITIONS, ETC.

LAWYERS ARE FREQUENTLY UNRELIABLE. CASES AND PRISONERS ARE  
SHIFTED BETWEEN VARIOUS AUTHORITIES AND PRISONS, MAKING IT



DIFFICULT TO FOLLOW SUCH CASES. THERE ARE PROTRACTED DELAYS BEFORE DRUG CASES ARE BROUGHT TO TRIAL. LIVING CONDITIONS ARE SPARTAN, WITHOUT ADEQUATE PROGRAM FOR ENGLISH-SPEAKING PRISONERS BUT OTHERWISE LARGELY DEVOID OF PHYSICAL ABUSE OR POOR LIVING CONDITIONS.

(C) DESCRIBE POST'S PROTECTION PROGRAM, INCLUDING VISITATION AND MAN-HOURS USED, IN ARREST CASES:  
POST'S PROTECTION PROGRAM INVOLVES A HIGH PERCENTAGE OF ONE SCS LOCAL EMPLOYEE'S TIME MAKING ARRANGEMENTS AND A CONSIDERABLE TIME OF ANOTHER LOCAL EMPLOYEE WRITING LETTERS. AN  
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OFFICER SEEKS TO VISIT THE 14 PRISONS NORMALLY INVOLVED AT LEAST ONCE EACH QUARTER. THIS SCHEDULE CANNOT ALWAYS BE MET, DUE TO THE HEAVY CONSULAR WORK LOAD. JENKINS

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 13 MAY 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
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**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
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**Legacy Key:** link1976/newtext/t19760556/aaaabwxc.tel  
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**Office:** ACTION SCA  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 9  
**Previous Channel Indicators:** n/a  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 STATE 96907  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** CollinP0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 21 JUN 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <21 JUN 2004 by wolfsd>; APPROVED <24 JAN 2005 by CollinP0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** "CONSULAR PACKAGE" - FY 1978  
**TAGS:** CGEN  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006